

H.R. 6552, Frederick Douglass Trafficking Victims Prevention and Protection Reauthorization Act of 2022

As ordered reported by the House Committee on Foreign Affairs on February 9, 2022

By Fiscal Year, Millions of Dollars	2022	2022-2027	2022-2032
Direct Spending (Outlays)	0	0	0
Revenues	0	0	0
Increase or Decrease (-) in the Deficit	0	0	0
Spending Subject to Appropriation (Outlays)	0	553	not estimated
Statutory pay-as-you-go procedures apply?	No	Mandate Effects	
Increases on-budget deficits in any of the four consecutive 10-year periods beginning in 2033?	No	Contains intergovernmental mandate?	No
		Contains private-sector mandate?	No

Bill Summary

H.R. 6552 would reauthorize several programs that prevent trafficking in persons, which are managed by the Departments of Justice (DOJ), Health and Human Services (HHS), Homeland Security (DHS), and State, and the U.S. Agency for International Development. The bill would authorize the appropriation of \$1.1 billion over the 2022-2026 period for those purposes. In addition, the bill would require the General Services Administration (GSA) to implement a new contractual preference for hotels and motels with a policy of zero-tolerance for human trafficking. In total, CBO estimates that implementing the bill would cost \$553 million over the 2022-2027 period. Such spending would be subject to appropriation of the specified and estimated amounts.

The costs of the legislation, detailed in Table 1, fall within budget functions 150 (international affairs), 500 (education, training, employment, and social services), 750 (administration of justice) and 800 (general government).



**Table 1.
Estimated Increases in Spending Subject to Appropriation Under H.R. 6552**

	By Fiscal Year, Millions of Dollars						2022-2027
	2022	2023	2024	2025	2026	2027	
Specified Authorizations for Ongoing Programs							
Authorization	0	214	214	214	214	0	854
Estimated Outlays	0	26	75	122	163	162	548
GSA Guidance							
Estimated Authorization	0	1	1	1	1	1	5
Estimated Outlays	0	1	1	1	1	1	5
Total Changes							
Estimated Authorization	0	215	215	215	215	1	859
Estimated Outlays	0	27	76	123	164	163	553

Components may not sum to totals because of rounding; GSA = General Services Administration.

Estimated Federal Cost

For this estimate, CBO assumes that H.R. 6552 will be enacted late in fiscal year 2022 and that costs would be incurred in 2023 and later years. Outlays for existing programs were estimated using historical spend-out rates.

Most of the bill’s costs would stem from specified authorizations for several ongoing programs totaling \$214 million a year over the 2022-2026 period (see Table 1). Appropriations for those programs have been enacted for fiscal year 2022; therefore, CBO has excluded specified authorizations for 2022 from this estimate.

The annual authorizations comprise:

- \$90 million a year for foreign assistance to address trafficking overseas,
- \$77 million a year for DOJ grants to assist victims of trafficking and perform other activities to prevent and investigate human trafficking,
- \$25 million a year for HHS benefits and services for victims of trafficking,
- \$16 million a year for ongoing activities of the Department of State’s Office to Monitor and Combat Trafficking and an interagency task force, and
- \$6 million a year for activities by DOJ, DHS, and the Department of State to monitor sex offenders travelling overseas and to combat child sex trafficking.

Section 121 would establish a federal contractual preference for hotels and lodging facilities that have a zero-tolerance policy for human trafficking. GSA would be required to provide a model policy to help facilities qualify for the preference, maintain



a list of entities that provide training in identifying human trafficking, and provide a list of facilities that qualify for the preference for use by federal agencies. Using information from GSA on their current work regarding human trafficking and the other similar data collection and compliance systems, CBO estimates those additional administrative costs to GSA would total about \$1 million annually and \$5 million over the 2023-2027 period.

Mandates: None.

Estimate Prepared By

Federal Costs:

Sunita D'Monte (Department of State and Foreign Assistance)
Jon Sperl (Departments of Justice and Homeland Security)
Sree Yeluri (Department of Health and Human Services)
Matthew Pickford (General Services Administration)

Mandates: Brandon Lever

Estimate Reviewed By

David Newman
Chief, Defense, International Affairs, and Veterans' Affairs Cost Estimates Unit

Elizabeth Cove Delisle
Chief, Income Security Cost Estimates Unit

Susan Willie
Chief, Natural Resources Cost Estimates Unit

Leo Lex
Deputy Director of Budget Analysis

Theresa Gullo
Director of Budget Analysis